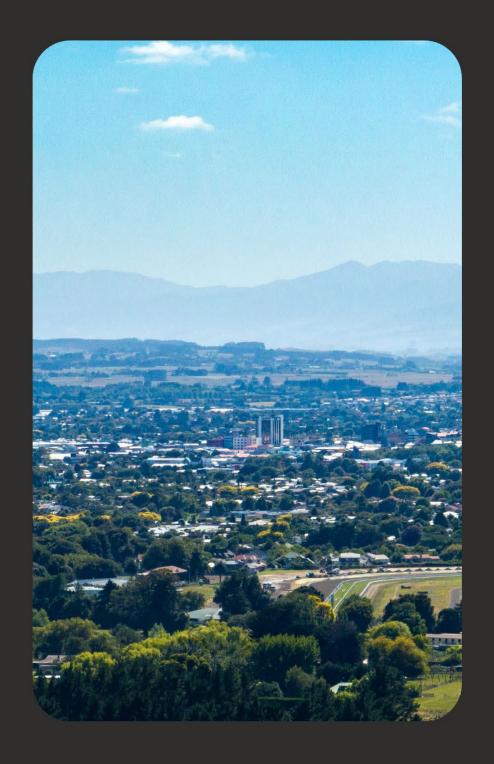
Palmerston North

Future Development Strategy 2024

Implementation Plan







Introduction

The Palmerston North Future Development Strategy Implementation Plan 2024 provides an overview of actions required to implement the Palmerston North Future Development Strategy 2024-2054. The Implementation Plan is a requirement under the National Policy Statement on Urban Development 2020 (The Policy Statement) and will be updated annually.

The Palmerston North Future Development Strategy (the Strategy) was adopted by Horizons Regional Council and Palmerston North City Council on 25 and 26 June 2024, respectively. The Strategy sets out where Palmerston North, a tier 2 urban environment, will grow to meet housing and business and industrial demand over the next 30 years.

The Strategy sets out:

- The broad locations for where demand will be met
- The development infrastructure and additional infrastructure required to support or service the demand
- How well-functioning urban environments will be achieved in existing and future urban areas
- Hapū and iwi values and aspirations for urban development.

Another purpose of the Strategy is to assist with integration of planning decisions under the Resource Management Act 1991 and infrastructure planning and funding decisions.

The purpose of this implementation plan is to:

- Inform the development sector of infrastructure that is funded and planned for each growth area, and
- Keep track of relevant policy reviews and infrastructure delivery, to inform three-yearly reviews of the Infrastructure Strategy, Long Term Plan, and Future Development Strategy

The following sections set out the key actions for delivering on housing, business and industrial land demand. The Implementation Plan actions range from Resource Management Act related actions, to project based work that needs to occur, through to funding of development and additional infrastructure.

Where we plan to grow

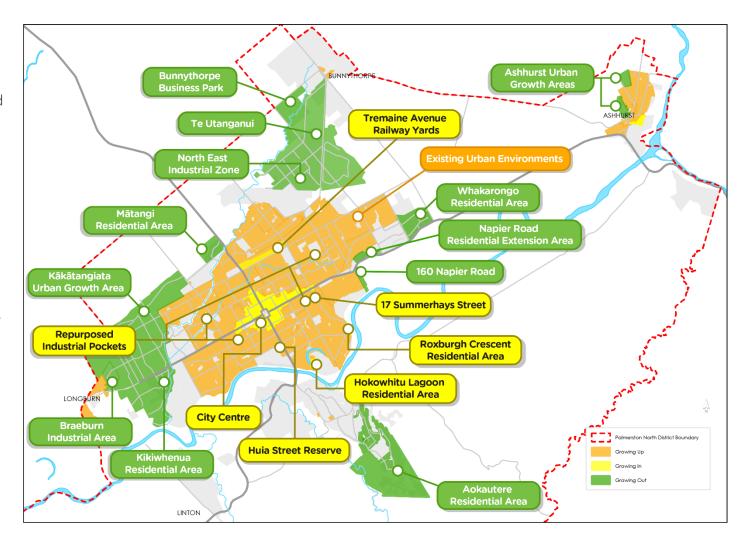
Over the next 30 years, we will investigate the rezoning and servicing of land to meet forecasted housing and business needs.

We will achieve this through a fine balance of:

- Growing Up: Increasing the density of development in existing areas
- Growing In: Repurposing parts of the city for newer uses
- Growing Out: Expanding the urban boundary in a logical way

See below for our current forecasting of how we expect these areas to develop over the short, medium and long term.

See www.pncc.govt.nz/fds for the full Future Development Strategy.



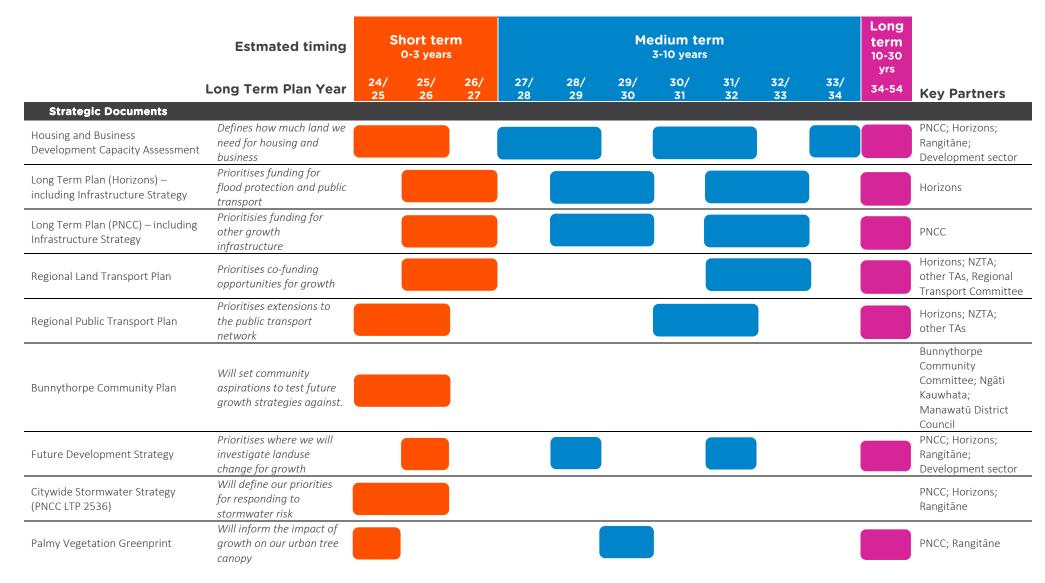


Risks to land supply

A risk summary for each growth project is included in the implementation plan below. Note that a full risk assessment will be undertaken as part of detailed project planning and may differ from the summary provided below.

Risk	Level of risk	Growing Up	Growing In	Growing Out	Risk management approach
Inundation risk to existing neighbourhoods	High	\	/		 Develop a citywide stormwater strategy to identify respond to stormwater flood risk in a more holistic way. Review the extent of increased density against overland flow paths.
Increased risk to communities in areas with increasing density or new growth areas adjacent to flood prone areas	High		~	✓	 Conduct flood risk assessments at the rezoning stage to understand and respond to risk. Maintain a preference for avoidance over mitigation. Ensure levels of service for flood protection structures are in place prior to development. Ongoing maintenance and climate resilience projects to maintain levels of service for existing flood protection structures, such as the Room for the River Project.
Affordability of development infrastructure and constrained funding environment	High	~	/	~	 Explore a variety of funding options for development infrastructure. Ensure a diversity of growth options that spread demand across network services. Stage development of greenfield growth areas in a coordinated way.
Low uptake in higher densities increasing our need for land over time	High	/	/	~	Prioritise the investigation of a Medium Density Zone.Review the business zones.
Landbanking holding back the release of land in niche markets	High	/		~	 Factor in constrained land ownership into the the next Housing and Business Development Capacity Assessments (HBA . Engage with the development sector to monitor the anticipated release of land.
Rezoning business land to housing may place business land supply at risk	Medium		\	(Monitor land supply for housing and business through the HBA, to inform landuse trade-offs when rezoning.
Quality living environments are compromised by higher densities	Medium	/	/	~	 Clear design guidance through the District Plan. Engage with the development sector to ensure design controls are feasible and well-understood.
Risk to food productivity by repurposing highly productive land	Medium			~	 Undertake economic assessments to understand the need and trade-off of rezoning highly productive farmland for housing or business.

Upcoming Strategy and Research



	Estimated timing		hort ter 0-3 years				Long term 10-30 yrs						
	Long Term Plan Year	24/ 25	25/ 26	26/ 27	27/ 28	28/ 29	29/ 30	30/ 31	31/ 32	32/ 33	33/ 34	34-54	Key Partners
Research													
Palmerston North Strategic Transport Model	Will inform our future infrastructure capacity constraints												PNCC; Horizons; NZTA
Updated flood modelling	Will inform our future constraints												Horizons
Manawatū Regional Freight Ring Road Business Cases (PNCC LTP 2477; 2479; 2480; 2481)¹	Will inform our development infrastructure needs and staging												PNCC; Manawatū District Council; Horizons; NZTA; Rangitāne; CEDA
Aokautere Urban Growth Business Case (PNCC LTP 2485) ²	Will inform our timing for transport investment at Aokautere												NZTA
Te Utanganui Transport Business Case (PNCC LTP 2484)	Will inform our timing and options for transport investment at Te Utanganui												PNCC; Manawatū District Council; Horizons; NZTA; Rangitāne; Ngāti Kauwhata; CEDA
Regional flood forecasting and communication resilience, including regional flood vulnerability assessment	Will inform our future constraints												Horizons
Updated wastewater strategic model	Will inform our future infrastructure capacity constraints												

¹ No co-funding received in the 2024-27 National Land Transport Programme

² No co-funding received in the 2024-27 National Land Transport Programme – PNCC intend on applying for co-funding in the 2027-30 NLTP

Upcoming Plan Changes



³ Subject to Resource Management Reform

⁴ Subject to Environment Court appeal at the time of writing this implementation plan

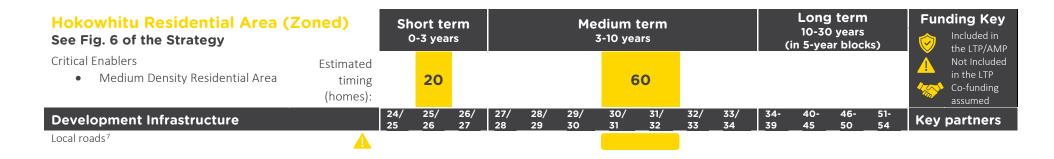
Enabling Infrastructure for Growing Up Areas

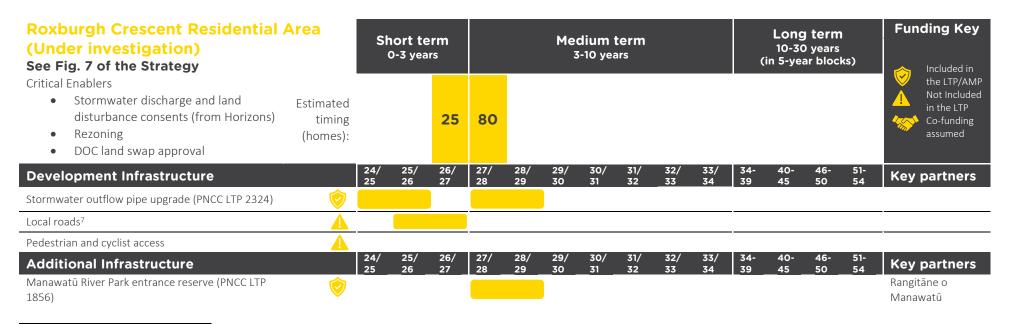


⁵ Please note that medium density development is currently enabled through Multi-Unit Housing Areas in the Residential Zone, in the Inner Business Zone, and on a case by case basis in the Outer and Fringe Business Zones

⁶ Includes providing a secure low pressure water link to the Maxwell's Line area and upgrading the water main along Albert Street.

Enabling Infrastructure for Growing in Areas





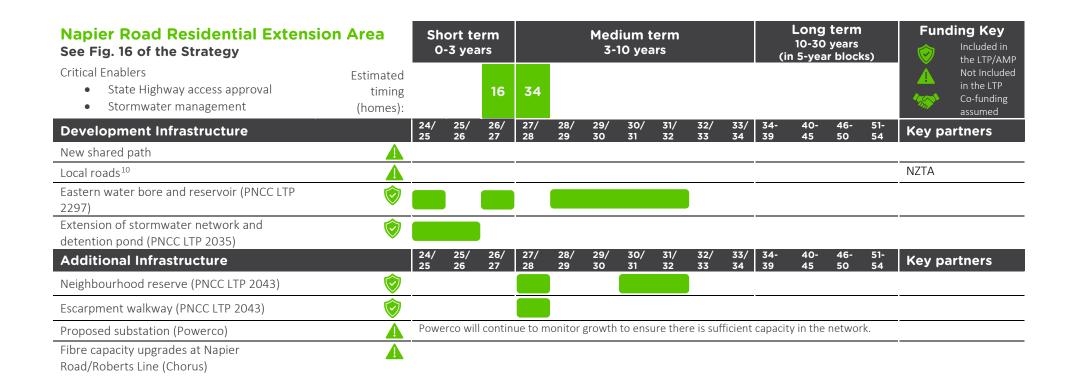
⁷ Developer led and vested

Enabling Infrastructure for Growing Out Areas

Whakarongo Residential Area (Zor	ned)		ort te					lium t						g term D years		Fun	ding Key
 See Fig. 17 of the Strategy Critical Enablers Stormwater discharge, land disturbance, and water bore consents (from Horizons) Crossing approval Kiwirail State Highway access approval Business cases for intersection upgrades 	Estimated timing (homes):		68	ars			3.	-10 yea	ars			(in 5-ye	ar block	(S)		Included in the LTP/AMP Not Included in the LTP Co-funding assumed
Enabling Infrastructure Programmes		24/ 25	25/ 26	26/ 27	27/ 28	28/ 29	29/ 30	30/ 31	31/ 32	32/ 33	33/ 34	34- 39	40- 45	46- 50	51- 54	Кеу р	artners
Wastewater system connection to James Line network (PNCC LTP 1000)	©																
Stormwater detention area (PNCC LTP 1001)	©															Rangitā Manaw	
Water supply trunk mains and upsizing (PNCC LTP 1004)	©																
Eastern water bore and reservoir (PNCC LTP 2297)																	
Collector roads ⁸	₩																
Stoney Creek Road safety improvements ⁹ (PNCC LTP 2335)	*** ©															NZTA	
Intersection upgrades to Stoney Creek/Kelvin Grove Road and Kelvin Grove/Henaghans Road ⁹ (PNCC LTP 1003)	* \$\$* ©															NZTA	
Rail underpass	A	•										•				Kiwirail	
Additional Infrastructure		24/ 25	25/ 26	26/ 27	27/ 28	28/ 29	29/ 30	30/ 31	31/ 32	32/ 33	33/ 34	34- 39	40- 45	46- 50	51- 54	Кеу р	artners
Escarpment walkway (PNCC LTP 1859)																	
Purchase and development of neighbourhood reserve - South of railway (PNCC LTP 1859)	©																
Public open space - Napier Road	A	Repla	iced wit	h a larg	er cent	ral subu	ırb resei	ve sout	th of th	e railwa	y (prog	ramme	1859)				
Public open space - North of railway	<u> </u>																
Proposed substation (Powerco)	A	Powe	erco will	continu	ue to m	onitor (growth t	o ensur	e there	is suffic	cient ca	pacity i	n the ne	etwork.			
Fibre upgrades Napier Road/Roberts Line (Chorus)	A																

⁸ Developer led and vested

⁹ No co-funding received in the 2024-27 National Land Transport Programme – PNCC intend on applying for co-funding in the 2027-30 NLTP



¹⁰ Developer led and vested



 $^{^{11}}$ Developer led and vested

 $^{^{12}}$ Excludes land purchase and shared path

¹³ Part funded through a land exchange between the developer and Rangitane o Manawatū.

Kākātangiata Residential Growth Area (Under investigation) See Fig. 22 of the Strategy		Short term 0-3 years	Medium term 3-10 years		Long term 10-30 years (in 5-year blocks)	Beyond 2054
 Critical Enablers Rezoning 60kph SH56 speed limit Confirmed Manawatū Regional Freight Ring Road route Designations and resource consents for connector roads, additional bridges, additional bores and stormwater corridors 	Estimated timing (homes):			591	2386	4241
Development Infrastructure Te Wanaka Road/Pioneer Highway intersection upgrade (PNCC LTP 1681)	©	24/ 25/ 26 25 26 /27	27/ 28/ 29/ 30/ 31/ 32/ 28 29 30 31 32 33	33/ 34	34- 40- 46- 51- 39 45 50 54	Key partners NZTA
Te Wanaka Road upgrade (PNCC LTP 1681)	©					NZTA
Potential future road connection (PNCC LTP 1681)	©					NZTA, Horizons, PNCC
Extension of wastewater network (PNCC LTP 1055)	* \$** ©					Crown Infrastructrure Partners
Land purchase for stormwater network ¹⁰ (PNCC LTP 1065)	*** * ©					Crown Infrastructrure Partners; development sector
New water supply bores and ring main (PNCC LTP 1170)	**** ©					Crown Infrastructrure Partners
New Roads (PNCC LTP 2123)	*\$					Crown Infrastructrure Partners
New Longburn water bore to support industrial growth (PNCC LTP 2301)	©					
Land purchase and stormwater upgrades to support industrial growth at Longburn ¹⁴ (PNCC LTP 2312)	*** * *					Development sector
Shared paths	***					NZTA
Extension of public transport network ¹⁵	A A					NZTA, Horizons, PNCC

¹⁴ Developer led and vested

¹⁵ Subject to a review of the Regional Public Transport Plan when sufficient development capacity and connector roads have been established.

Kākātangiata Residential Growth Area (Under investigation) See Fig. 22 of the Strategy		Short term 0-3 years		term ears				Long 10-30 5-yea	year:	s		
Additional Infrastructure		24/ 25/ 26 25 26 /27	27/ 28 28 29	30/ 31	31/ 32	32/ 33	33/ 34	34- 39	40- 45	46- 50	51- 54	Key partners
Schools	₩,V	The Ministry of Ed capacity in the sch		e to mo	onitor g	growth t	o ensu	re ther	e is suf	fficient	-	Ministry of Education
Resilience upgrades to flood protection structures	****	Completed										Horizons
New Community Centre (PNCC LTP 1130)	*** ©		•									Crown Infrastructure Partners
Central suburb reserve (PNCC LTP 1862)	* \$** ©											Crown Infrastructure Partners
Mandersons Bush suburb reserve (PNCC LTP 2442)	*** * ©											Horizons; Crown Infrastructure Partners
Central sportsfields (PNCC LTP 2443)	*\$ ** ©											Crown Infrastructure Partners
2x southern neighbourhood reserves (PNCC LTP 2516)	*** ©											Crown Infrastructure Partners
Upgrade the Kairanga substation (Powerco)	A											
Proposed substation at Linton (Powerco)	A											
Replace the Rongotea substation (Powerco)	A	-										
Fibre capacity upgrades at Pioneer Highway (Chorus)	A							-				



¹⁶ Developer led and vested

Ashhurst Growth Areas (Under investigation) See Fig. 18 of the Strategy			ort te 0-3 yea		Medium term 3-10 years								Long 10-30 15-yea	year	Funding Key Included in the LTP/AMP Not Included	
Critical EnablersRezoning (private plan change)Flood risk management	Estimated timing (homes):									2	28		13	72		in the LTP Co-funding assumed
Development Infrastructure		24/ 25	25/ 26	26/ 27	27/ 28	28/ 29	29/ 30	30/ 31	31/ 32	32/ 33	33/ 34	34- 39	40- 45	46- 50	51- 54	Key partners
Local roads ¹⁷	A															
Stormwater upgrades (PNCC LTP 2034)	*** ©															Crown Infrastructure Partners
Transport upgrades to respond to subdivision (PNCC LTP 2124)	1891															Crown Infrastructure Partners
Extension of wastewater network (PNCC LTP 1412)	**** ©															Crown Infrastructrure Partners
Extension of water supply network (PNCC LTP 1841)	**** ©															Crown Infrastructrure Partners
Additional Infrastructure	·	24/ 25	25/ 26	26/ 27	27/ 28	28/ 29	29/ 30	30/ 31	31/ 32	32/ 33	33/ 34	34- 39	40- 45	46- 50	51- 54	Key partners
Enhanced flood protection stuctures	A															Horizons, landowners
Northern neighbourhood reserve (PNCC LTP 1860)	**** ©															Crown Infrastructure Partners
Southern walkway (PNCC LTP 1860)	***** ©															Crown Infrastructure Partners
Proposed substation (Powerco)	A	_														

¹⁷ Developer led and vested

Aokautere Residential Growth Area (Proposed - Subject to Appeal) See Figs. 19-20 of the Strategy			ort te -3 yea					ium 1 10 yea			(i	Long 10-30 n 5-ye) yea	Fu	Included in the LTP/AMP		
 Critical Enablers Transport business case Stormwater discharge, earthworks, bore construction and water abstraction consents (from Horizons) 	Estimated timing (homes):	g 29 2		30				2!	50				7	00		A '***	the LTP/AMP Not Included in the LTP Co-funding assumed
Development Infrastructure		24/ 25	25/ 26	26/ 27	27/ 28	28/ 29	29/ 30	30/ 31	31/ 32	32/ 33	33/ 34	34- 39	40- 45	46- 50	51- 54	Key	partners
Dam and stream bed stabilisation works for stormwater discharge into gullies (PNCC LTP 1704)	*** *																watū; Crown ructure
New South Eastern Water Supply Bore - Ngahere Park (PNCC LTP 2300)	©																
Transport upgrades (PNCC LTP 2389)18	*** * *															NZTA	
Public transport services and infrastructure ¹⁹	, V											•				Horizo PNCC	ns, NZTA
Additonal Infrastructure		24/ 25	25/ 26	26/ 27	27/ 28	28/ 29	29/ 30	30/ 31	31/ 32	32/ 33	33/ 34	34- 39	40- 45	46- 50	51- 54	Key	partners
Development of Adderstone Reserve (PNCC LTP 2527)																	
Development of 2 neighbourhood reserves and 1 suburb reserve (PNCC LTP 1855 & 2527)	©																
Vesting of gully network and reserves ²⁰	lack																
Walkways development (PNCC LTP 2527)																	
Schools	₩				r schoo h has b			ivailabl	e neark	by, but	not sch	neduled	l for de	velopr	ment	Minist	ry of Educatior
Upgrade the Turitea substation (Powerco)	A																
Gas network upgrade (Powerco)	A																
Fibre capactity upgrades at Turitea & Fitzherbert areas (Chorus)	A																

¹⁸ Priority and timing of upgrades would be determined through a business case process; the Aokautere transport business case has not been funded in the 2024-27 National Land Transport Programme, which will affect timing and delivery

¹⁹ Subject to the review of the Regional Public Transport Plan in 2024-26, to inform the 2027-37 Long Term Plan

²⁰ Developer led and vested



²¹ No co-funding received in the 2024-27 National Land Transport Programme – PNCC intend on applying for co-funding in the 2027-30 NLTP

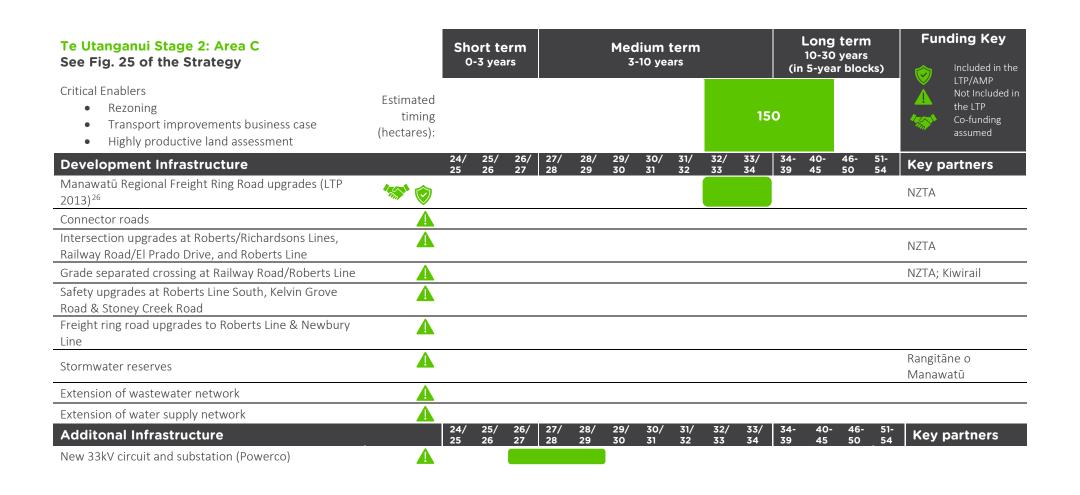
²² Adequate road reserve width is available on private land that may be subject to a land designation if required in the future.

 $^{^{\}rm 23}$ Currently being investigated as part of a developer agreement

²⁴ Developer led and vested



²⁵ Developer led and vested



²⁶ Staging, extent of upgrades, and confirmed route subject to investigation in business cases in 2025-28

Other Opportunities for Growth

See Section D of the Future De	evelopment Strategy		ort te -3 yea					dium 1 10 ye					Long 10-30 5-yea		S	
		24/ 25	25/ 26	26/ 27	27/ 28	28/ 29	29/ 30	30/ 31	31/ 32	32/ 33	33/ 34	34- 39	40- 45	46- 50	51- 54	Key Partners
160 Napier Road																, , , , , , , , , , , , , , , , , , , ,
 Critical Enablers Rezoning (Private plan change) Stormwater management Highly productive land assessment 	Estimated timing (homes):				180											Rangitāne o Manawatū NZTA
Bunnythorpe Business Park (109 & 12	5 Kairanga E	Bunny	thorpe	Roa	d)											
 Critical Enablers Rezoning (Private plan change) Flood risk management Highly productive land assessment 	Estimated timing (hectares):					2	0									Rangitāne o Manawatū Kiwirail NZTA
813-815 Roberts Line																
 Critical Enablers Rezoning Flood risk management Highly productive land assessment 	Estimated timing (hectares):					5.5										
129 Richardsons Line																
Critical Enablers Rezoning Flood risk management Highly productive land assessment	Estimated timing (hectares):				1.6											
Braeburn Industrial Area (2263B Stat	e Highway 5	6)														
Critical Enablers • Rezoning	Estimated timing (hectares)						Unk	nown	(33.5	ha)						Fonterra

See Section D of the Future Developr Strategy	nent		ort te -3 yea					dium t -10 yea				(i	10-30	g term D years ar bloc		
		24 /25	25/ 26	26/ 27	27/ 28	28/ 29	29/ 30	30/ 31	31/ 32	32/ 33	33/ 34	34- 39	40- 45	46- 50	51- 54	Key Partners
Massey University housing		, = -														
Critical Enablers	Estimated															Massey
 Rezoning 	timing							Unkr	nown							University
 Campus masterplan 	(homes):															
Repurposed Industrial Pockets (See F	igs 8-13 of t	he Fu	ture C	Pevelo	pmei	nt Stra	tegy))								
Critical Enablers	Estimated															
 Rezoning 	timing					Unkr	own	(Appı	rox. 2	39 ho	mes)					
 Business/Industrial Zones review 	(homes):															
Tremaine Avenue Railway Yards																
Critical Enablers	Estimated															Kiwirail
 Rezoning 	timing			Inkno			, E67	hom	00.04	25 ha	of bu	sinos	a land	15		
 Kiwirail development plan 	(homes/		,	JIIKIIO	WII (A	(ppro	k. 303	HOIII	es or	25 IIa	OI DU	silles	Sidilu	'		
 Industrial Zone review 	hectares):															
Works Road Industrial Area (1, 5 and	43 Works Ro	oad)														
Critical Enablers	Estimated															
 Rezoning 	timing					Hol	moun	. (ade	lition	al 6.6	hal					
 Highly productive land assessment 	(hectares):					UIII	MOWI	ı (auc	illion	ai 0.0	Па)					
 Network service upgrades 	(Hectares).															
Inner-city living (Inner and Outer Bus	iness Zones)) ²⁷														
Critical Enablers	Estimated															Palmy BID
 Business Zones review (2024-27) 	timing							Unkr	nown							
	(homes):															

²⁷ Please note that inner-city living is currently provided for in the Inner Business Zone, and on a case by case basis in the Outer and Fringe Business Zones